
V. ENVIRONMENTAL IMPACT ANALYSIS
G. PUBLIC SERVICES
2. POLICE PROTECTION

ENVIRONMENTAL SETTING

Police protection is provided to the Project Site by the City of Los Angeles Police Department (LAPD). The site is located within LAPD Reporting District (RD) 378, which consists entirely of Exposition Park. The boundaries of RD 378 are Exposition Boulevard to the north, Figueroa Street to the east, Martin Luther King Jr. Boulevard to the south, and Vermont Avenue to the west. RD 378 is located within the Southwest Area, one of the LAPD's 18 area divisions within the City. The Southwest Area is bounded by the Santa Monica Freeway (Interstate 10) to the north, the Harbor Freeway (Interstate 110) to the east, Vernon Avenue to the South, and La Brea Avenue to the west.

As shown in Figure V.G.2-1, Police Station Location Map, the Southwest Area police station is located at 1546 W. Martin Luther King Jr. Boulevard, approximately 1.2 miles west of the site. The current average response time to emergency calls in the Southwest Area is 11.1 minutes, compared to the 2002 average citywide response time of 10.2 minutes.¹ The Southwest Area currently staffs 327 sworn officers and 26 civilian support staff deployed over three watches.² The Project Site is routinely patrolled at all times by officers assigned to the Southwest Area.

Past annual crime statistics for the Southwest Area indicate a crime rate above the citywide average of 49 crimes per 1,000 persons, with the occurrence of approximately 79 crimes for each 1,000 persons during 2002. The predominant crimes most often committed in RD 378 consist of aggravated assault, other theft, and burglary from vehicles. Table V.G.2-1 presents crime statistics for RD 378 from 2002. Specific data for crimes occurring inside the Coliseum during events is not maintained by the LAPD.

¹ Correspondence from Lieutenant Fred Booker, Officer in Charge of Community Relations Section, Office of the Chief of Police, July 8, 2003.

² *Ibid.*

Figure V.G.2-1 Police Station Location Map

Table V.G.2-1
2002 Crime Statistics for RD 378, Southwest Area and Citywide

Crime Type	Number Of Crimes Committed		
	RD 378	Southwest Area	Citywide
Burglary from Business	1	171	5,407
Burglary from Residence	1	1,108	15,155
Burglary Other	1	229	4,758
Street Robbery	9	956	11,259
Other Robbery	2	491	5,998
Murder	0	56	655
Rape	0	109	1,400
Aggravated Assault	10	2,667	32,491
Burglary from Vehicle	24	2,136	29,135
Theft from Vehicle	8	833	13,467
Grand Theft	7	640	12,408
Theft from Person	5	95	1,006
Purse Snatch	0	53	348
Other Theft	21	2,269	22,890
Bicycle Theft	0	10	306
Vehicle Theft	13	1,998	34,123
Bunco	0	2	133
Total	102	13,823	190,939
<i>Source: Lieutenant Fred Booker, Officer in Charge of Community Relations Section, Office of the Chief of Police, Los Angeles Police Department, July 8, 2003.</i>			

All spectator events at the Coliseum generate the need for additional police service in the area. During events, an additional complement of police personnel is provided and coordinated by the LAPD's Operations-South Bureau Special Events staff. Police protection during Coliseum events is provided through the use of patrol and footbeat units, motorcycle units, air units, horse patrols, mobile command posts, and a holding tank. During Coliseum events, the LAPD maintains a substation located at the west end of the stadium.

Supplementary police protection during Coliseum events is provided by the combined efforts of the following entities:

- On-Duty Detail - composed of a maximum of approximately 50 uniformed on-duty LAPD officers from the Operations-South Bureau Special Events staff, whose primary duty is to police areas outside of the Coliseum.
- Off-Duty Detail - composed of a maximum of approximately 160 uniformed off-duty LAPD officers hired by the Coliseum and/or event management, whose primary duty is to patrol the inside of the Coliseum.
- Civilian Security Personnel - composed of a maximum of approximately 600 unarmed civilian personnel, divided between security staff wearing yellow jackets whose primary duties involve searching patrons as they enter specified events and providing crowd control inside the Coliseum, and crowd management personnel acting as ushers and ticket takers. These personnel are provided by Contemporary Services Corporation (CSC) and are also hired by the Coliseum or event management.

During events at the Coliseum, representatives from LAPD on-duty detail and off-duty detail as well as civilian security personnel are present in the command post, which is currently located on the roof of the press box. In the event of a major crowd control problem, the field commander of the on-duty detail assumes control of both on- and off-duty details. In addition, LAPD helicopters are occasionally utilized for observation purposes during events at the Coliseum.

To ensure that adequate safety measures are undertaken, event coordinators typically meet with the involved security entities prior to each event. Plans and estimates are made to properly deploy officers and security personnel throughout the Coliseum. These plans and estimates are made based on the estimated size of attendance, type of event, and the type of crowd the event draws. The number of security personnel from each of the categories listed above varies according to the above factors. Historically, approximately 160 off-duty police personnel have been retained to manage professional football games, approximately 100 are needed for an average concert, and approximately 60 are used for collegiate football games. Other events require the hiring of a lesser number of off-duty police personnel, depending primarily on the size of the expected crowd. Approximately 600 civilian security personnel would be assigned during a maximum crowd event, such as a concert, with approximately 300 retained for a professional football game. Approximately 250 civilian security personnel are typically utilized for a collegiate football game.³ As with the off-duty police personnel, the number of civilian security staff

³ All civilian security personnel figures include crowd management personnel acting as ushers and ticket takers.

utilized during other Coliseum events depends primarily upon expected attendance and the nature of the event.

Many of the incidents requiring police attention during Coliseum events are alcohol-related. In response to the frequency of such incidents, the Coliseum Commission and event management have in the past instituted regulations concerning the sale of alcohol during football games on a trial basis in order to reduce potential problems. Such regulations have included stopping alcohol sales after the end of the third quarter and limiting patrons to a two-beer-per-person limit at all Coliseum concessions. Additionally, alcohol consumption at informal "tailgate" events in parking areas utilized for events prior to, during, and following professional football games is closely monitored by on-duty LAPD personnel.

In the event of an emergency situation at the Coliseum the LAPD would utilize the public address system to calm and instruct the crowd. At the same time, the field commander would assign uniformed police personnel to perform an orderly evacuation of the Coliseum. All emergency plans for the Coliseum are flexible, and would be carried out according to the particularities of the situation. In extreme cases, in what is called a tactical alert, the field commander could choose to call on additional police personnel who are on-duty in adjacent divisions.

Portions of Exposition Park adjacent to the Project Site, except the Sports Arena, are under the jurisdiction of the California State Police. In recent years, the LAPD has coordinated events with the help of the State Police in Exposition Park approximately twice a year. The State Police has utilized one or two patrol cars to monitor the area. During special events in Exposition Park, outside of the Coliseum itself, the State Police has typically designated a detail of up to 12 police personnel to assist the LAPD in police protection with both footbeat units and patrol cars. Recently, however, the California Museum of Science and Industry, under the auspices of the California State Police, has commissioned the formation of an Exposition Park State Police force. This force is responsible for the patrol and protection of Exposition Park with particular emphasis on the Park's museums and other public facilities. It is expected that this force will act as a support unit to existing on-duty LAPD personnel when necessary during Coliseum events.

ENVIRONMENTAL IMPACTS

Thresholds of Significance

Impacts on police protection services would be significant if an increase in population and building area would result in a substantial need for additional police services or equipment. The adequacy of police protection is based on a number of factors, including officer-to-population ratio, land use type, response time, crime rate, and LAPD's judgment of project needs (anticipated crime rate and required police activity level) in the area.

Project Impacts

The Proposed Project would reduce the Coliseum's existing maximum seating capacity from approximately 92,500 persons for all events to approximately 78,000 persons. The project would include the reconfiguration of the Coliseum's seating to provide for the addition of approximately 200 private luxury suites to be contained in three levels, and a separate level containing club seats. In addition, expanded locker rooms, and new offices and press/media facilities would be developed as part of the project. Project uses, building sizes and locations, designs, and building heights for the renovated Coliseum are discussed in detail in Section II.C, Project Characteristics.

The project would also include a security command center at the press level for both private security forces and Los Angeles Police Department personnel. Security offices would be located on the field level of the west end of the stadium. The primary functions served by the security command center office would be the staging of event personnel and the viewing of security monitors receiving feeds from cameras positioned around the perimeter of the stadium. The command post would be shared by LAPD and private security personnel. In addition, several small (approximately 100 square feet each) security holding rooms would be located in the renovated Coliseum on various levels at locations in proximity to the emergency services elevator, which connects the field level with each concourse level. The remainder of the security personnel would be positioned around the various levels and sections of the Coliseum. Parking and/or access for police vehicles would be provided at the main service ramp/tunnel from Menlo Avenue in the southwest corner of the field.

The Proposed Project would retain 26 of the 28 existing tunnels connecting the yard level concourse with the seating area of the Coliseum. Although detailed emergency evacuation plans would be created by the LAPD prior to the opening of the renovated Coliseum, it is anticipated that such evacuations would be somewhat easier to accomplish in the renovated stadium. Factors for this anticipated improvement in potential evacuation procedures include the development of generally separate means of access between each level and the yard level concourse, the decreasing of the distance between landings on the exit stairs, and the decreasing of the maximum number of seats between aisles, with the result being that the renovated Coliseum would be in closer compliance with the applicable State and/or City codes than the existing stadium. As a result of these alterations, the efficiency of an emergency evacuation would be expected to improve slightly over existing conditions.

The number and type of events to be held in the Coliseum following project implementation are anticipated to remain similar to existing levels of use, with the addition of the NFL as a permanent tenant. Therefore, development of the Proposed Project is not expected to place an increased burden on police services in the Southwest Area. The maximum possible attendance at most events (excluding concerts) would be reduced from the existing capacity by approximately 14,500 persons, depending on the event. As a result, the maximum number of supplemental police and security personnel needed for any single Coliseum event would not be expected to increase upon project development. Similarly, the Proposed

Project is not anticipated to have any adverse impact on the ability of officers to respond to calls at the Coliseum. The current level of service will continue to be adequate assuming continued use of off-duty police officers and private civilian security personnel. Overall, the Proposed Project is not expected to result in the alteration of the existing police protection personnel arrangement in place at the Coliseum. However, the LAPD has indicated that a project of this size would have a significant impact upon police services in the Southwest Area.

Security Plan

As part of the Proposed Project, a Security Plan would be developed and implemented by the Applicant to minimize the potential for on-site crime and the need for LAPD services. The plan would outline the security services and features to be implemented, as determined in consultation with the LAPD. The following would be included as part of the plan:

- Provision of an on-site security force which would monitor and patrol the Coliseum site (including the Coliseum and surrounding areas in and adjacent to Exposition Park), prior to, during and after Coliseum events. Security officers shall perform the following duties:
 - Pedestrian, vehicular, and/or bicycle patrols by uniformed security officers;
 - Circulation of plainclothes security officers during events;
 - Implementation of a video camera surveillance system and/or a closed-circuit television system.
- Additional security features shall be incorporated into on-site parking lots, including the following:
 - “Spotters” for parking areas, positioned to be able to view entire lots;
 - Clear public views of all parking areas;
- Security lighting shall incorporate the following:
 - Design of entryways, seating areas, lobbies, elevators, locker rooms, service areas, and other areas within and adjacent to the Coliseum with good illumination and minimum dead space to eliminate areas of concealment;
 - Full cutoff fixtures which minimize glare from the light source and provide light downward and inward to structures to maximize visibility.
- Provision of lockable doors to all entryways, locker rooms, practice facilities, offices, the press box, and concessions;

- Installation of alarms at all entryways and ancillary structures;
- Maximum accessibility for emergency service personnel and vehicles into each structure, and provision to the Southwest Area Commanding Officer of detailed diagram(s) of the site, including access routes, unit numbers, and any information that would facilitate police response.

In addition, security procedures regarding initial response, investigation, detainment of crime suspects, LAPD notification, crowd and traffic control, and general public assistance shall be outlined in the Security Plan. The plan would be subject to review by the LAPD, and any provisions pertaining to access would be subject to approval by the LADOT.

CUMULATIVE IMPACTS

The development of the identified related projects may create additional demands for police services in the study area, which could result in an adverse cumulative impact. The development of commercial and retail-related projects may also create an additional demand on staffing within the LAPD's Southwest, Newton, and Rampart Areas through an increase in the number of police-related problems due to corresponding increases in area traffic, parking demand, and daytime population. All of the identified related projects will be subject to review and approval by the Police Department and/or other responsible agencies on a case-by-case basis. NFL games would also likely be played on only one or two weekday games per year, occurring either on Monday or Thursday nights. Thus, the added demands of the Proposed Project would be limited in nature, as opposed to other commercial and retail development which generate constant demands for such services. The extent of cumulative impacts is therefore considered to be less than significant.

MITIGATION MEASURES

The following mitigation measures are recommended to ensure that an adequate level of police protection continues to be provided on the Project Site during Coliseum events:

1. Plot plans for the proposed renovation shall be submitted to the Los Angeles Police Department's Crime Prevention Section for review and comment. Security features subsequently recommended by the LAPD shall be implemented to the extent feasible.
2. Building plans shall be filed with the LAPD Southwest Area Commanding Officer. Plans shall include access routes, floor plans, evacuation routes, and any additional information that might facilitate prompt and efficient police response.
3. Security features shall be provided on the construction site(s), such as guards, fencing, and locked entrances.

4. Landscaping shall not be planted in a way that could provide cover for persons tampering with doors or windows of commercial facilities, or for persons lying in wait for pedestrians or parking lot users.
5. Additional lighting shall be installed where appropriate as determined in consultation with the LAPD.
6. Safety features shall be incorporated into Proposed Project to assure pedestrian safety, assist in controlling pedestrian traffic flows, and avoid pedestrian/vehicular conflicts on-site. Safety measures may include provision of security and traffic control personnel; clearly designated, well-lighted pedestrian walkways on-site; special street and pedestrian-level lighting; physical barriers (e.g., low walls, landscaping), particularly around the perimeter of the Coliseum, to direct pedestrians to specific exit locations that correspond to designated crosswalk locations on adjacent streets.
7. A Security Plan shall be developed and implemented by the Applicant, in consultation with the LAPD, outlining the security services and features to be provided in conjunction with the Proposed Project. Security features may include but are not limited to the provision of a private on-site security force, implementation of a surveillance system, installation of locks and alarms on entryways where appropriate, security and parking lot lighting, "spotters" to survey parking lots, and maximum accessibility for emergency service personnel. The plan shall be reviewed by the LAPD, and any provisions pertaining to access shall be subject to review by the LADOT. A copy of the Plan shall be provided to the LAPD Southwest Area Commanding Officer.
8. An Emergency Procedures Plan shall be established and implemented by the Applicant outlining guidelines and procedures in the event of civil disturbance, evacuation, and other types of emergencies. The plan shall be subject to review by the LAPD, and any provisions pertaining to access shall be subject to review by the LADOT. A copy of the Plan shall be provided to the LAPD Southwest Area Commanding Officer.
9. Traffic control personnel may be provided on adjacent roadways and in parking areas during Coliseum events and immediately preceding and following events to help prevent vehicles and pedestrians from obstructing emergency access.

In addition to the foregoing recommendations and requirements, measures recommended and/or required under Section V.I, Traffic, Access, and Parking shall be implemented as appropriate.

LEVEL OF IMPACT AFTER MITIGATION

The LAPD has indicated that the Proposed Project would significantly impact the services rendered by the Los Angeles Police Department. However, it is expected that supplemental police personnel would continue to be requested and funded by the Coliseum or the NFL, as needed during Coliseum events. With implementation of the required mitigation measures identified above, including the implementation of the proposed Security Plan, and continued deployment of supplemental police personnel during Coliseum events, impacts to LAPD services would be reduced to less than significant levels.